U.S. Department of the Interior Office of Self-Governance - Indian Affairs Self-Governance PROGRESS Act Negotiated Rulemaking Committee



MEETING MINUTES

Advisory Committee Management Officer (CMO)—Margaret Triebsch Designated Federal Officer (DFO)—Vickie Hanvey

DATE:	December 16, 2022
Federal Register Notice:	FRN 2022-23472
Meeting Number:	4
DFO Convened at:	1:08 p.m. ET
DFO Adjourned at:	5:26 p.m. ET
Location:	Hosted via ZoomGov (Committee Members)
	Broadcast via MS Teams (Public Access)
Designated Notetaker: Facilitation:	Kelly Latimer, Office of Hearings & Appeals Federal Mediation and Conciliation Service (FMCS)

In accordance with the provisions of Federal Advisory Committee Act (Public Law 92-463, as amended), the meeting was open to the public.

CONSENSUS AGREEMENTS SUMMARY:

The Self-Governance PROGRESS Act Negotiated Rulemaking Committee (the "Committee") reached consensus on the following during the meeting:

- 1. Approving the Committee's November 14, 2022, plenary session meeting minutes, as amended.
- 2. Formally adopting the final joint draft of the Committee's Organizational Protocols dated November 22, 2022.
- 3. Instituting a "Drafting Phase 1 Subcommittee," which will consist of two work groups to address eight subparts of the 25 C.F.R. Part 1000 Title IV regulations, as follows:
 - Subpart B (Selection of Tribes for Participation in Tribal Self-Governance)
 - Subpart E (Annual Funding Agreements for BIA Programs)
 - Subpart G (Negotiation Process for Compacts and AFAs, including Final Offer)
 - Subpart J (Waiver of Regulations)
 - Subpart M (Reassumption)
 - Subpart N (Retrocession)
 - Subpart S (Conflicts of Interest)

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- Subpart L (Federal Tort Claims)
- 4. Determining the next two week-long hybrid meetings. The Subcommittee and/or work groups will meet for the first three days of the week (Monday through Wednesday) with the full committee meetings on the Thursday. The plenary sessions are scheduled for March 2, and March 30, 2023, with the following schedule.

	Committee & Subcommittee Schedule						
s		2/26	Travel	3/26	Travel		
м		2/27	SubCommittee	3/27	SubCommittee		
т		2/28	SubCommittee	3/28	SubCommittee		
w		3/1	SubCommittee	3/29	SubCommittee		
Th		3/2	Full Committee	3/30	Full Committee		
F		3/3	Travel	3/31	Travel		

OPENING

The meeting was convened by Designated Federal Officer (DFO) Vickie Hanvey at 1:08 p.m. EST.

BLESSING

Chairman Russel (Buster) Attebery, Karuk Tribe, gave the blessing.

ATTENDANCE:

DFO Hanvey took a roll call of the primary and alternate Committee members, finding that a quorum was in attendance and that the meeting could proceed. *See* Appendix A for a list of all attendees.

Committee Attendance		
	Present	Absent
Tribal Primary Members	6	1
Federal Primary Members	4	2
Total Primary Attendance	10	3
Tribal Alternate Members	5	2
Federal Alternate Members*	4	1
Total Alternate Attendance	9	3
* One vacancy		

DFO Hanvey next provided a membership update.

Self-Governance PROGRESS Act Negotiated Rulemaking Committee Meeting #4 Minutes December 16, 2022—Virtual via ZoomGov As discussed in the previous meeting, Bryan Shade, Primary member from the Office of the Solicitor has left federal government employment. Jody Schwarz, Alternate member will become the Primary member. Andrew Caulum is currently in the process of submitting documentation for Secretarial appointment as Alternate member.

David Johnson with the Bureau of Land Management has announced his upcoming retirement. Mr. Johnson will serve as a committee member until Nicole Hannah completes the process of submitting documentation for Secretarial appointment.

APPROVAL OF NOVEMBER 14, 2022, MEETING MINUTES

The first item on the agenda was to review the draft meeting minutes from the Committee's November 14, 2022, plenary session, which were sent out by email to the Committee in advance of this meeting. DFO Hanvey reminded everyone that there is a summary at the beginning of each of the meeting minutes that notes the consensus items reached during the meeting. DFO Hanvey noted that the Federal Mediation Conciliation Services (FMCS) had provided her with an attendance report from the November 14, 2022, meeting and that she would update the minutes to add how many members of the public participated in the meeting online. She then asked the Committee members whether they had any other edits or comments regarding the draft meeting minutes.

W. Ron Allen stated that the Tribal caucus had no objections and no changes other than some typos that were noted by Michael Dolson. DFO Hanvey asked that the noted corrections be sent to her so she can amend the minutes. A motion was then made to approve the minutes from the November 14, 2022, plenary session with the discussed amendments.

Consensus on the motion was tested by FMCS, with no Committee members objecting. Accordingly, a consensus was reached to approve the November 14, 2022, plenary session meeting minutes, as amended.

FORMAL ADOPTION OF PROTOCOLS

The floor was opened for the Committee to discuss any questions or concerns regarding the November 22, 2022, joint final draft of the Committee's Organizational Protocols, which were sent out by email to the Committee in advance of this meeting. Michael Dolson had raised a question by email, which he was asked to reiterate to the group for discussion. Michael Dolson referenced Part 4(A) of the protocols, which states, "The Secretary agrees to use the Committee's preliminary report and proposed regulations as the basis of the Notice of Proposed Rulemaking." He then asked whether the Secretary would be signing this document and, if not, how the Secretary would be bound to the Committee's preliminary report and proposed regulations.

The DFO requested that Jody Schwarz address Mr. Dolson's question. Ms. Schwarz explained that as part of the mandate set forth in 5 U.S.C. section 50, the Secretary has discretion on how to best structure the rulemaking procedures, which includes the protocols, to best meet Congress' directive to promulgate the regulations under the PROGRESS Act. For purposes of the Committee, the Secretary has appointed the Federal Committee members to represent her and the Federal government's interest in these rulemakings, which includes the authority to directly negotiate the rules that will govern this Committee. Pursuant to this delegation of Secretarial authority, the Federal Committee members have the authority to negotiate procedures and agree to protocols. In addition, consistent with the Secretary's delegation of authority to the Assistant Secretary, there are two Federal committee members (Sharee and Rose) who represent the Assistant Secretary is not directly involved with this negotiated rulemaking, he has agreed to the protocols and has found no issue with the statement that the Secretary will agree to the protocols. Mr. Dolson indicated that Ms. Schwarz sufficiently answered his question and that he had no further questions.

Several Committee members expressed gratitude for the hard work that went into drafting the protocols. Melanie Fourkiller then made a motion that the Committee formally adopt the final draft of the protocols. The DFO determined that FMCS could ask for objections in lieu of a roll call vote.

Consensus on the motion was tested by FMCS, with no Committee members objecting. Therefore, the final draft of the protocols was formally adopted.

DFO Hanvey indicated that she would email the approved final draft of the protocols to the tribal co-leads to start gathering all necessary signatures. It was agreed that protocols document can be signed electronically.

STATUS OF EXTENSION OF AUTHORITY REQUEST

Sam Kohn (acting as Primary for Rose Petoskey) was asked to provide an update to the Committee regarding: 1) the status of the request to extend the Committee's regulatory authority; and 2) what happens if the Committee reaches the April 21, 2023, expiration date to publish the final rule and an extension of authority has not been put into place. Mr. Kohn explained that the rules, regulations, and laws applicable to the Department of the Interior dictate that it cannot provide a formal Departmental position on any legislation, including the proposed extension, unless and until the Department is formally asked by the United States Senate or a Congressional office to do so. He expressed that as member of the Committee's work together. He confirmed that the Office of Congressional Affairs has been in touch with the Senate Committee on Indian Affairs regarding this matter and that they are open to doing everything possible to move the extension language forward as fast as possible. He further explained that section 413(a)(3) of the Progress Act directs that the Committee's authority

expires on April 21, 2023, and that if an extension is not obtained by this date the Committee will need to come to a stop pending an extension of the Committee's authority.

In response, Chairman W. Ron Allen explained that the Tribal Committee members have been in contact with Congressional leadership and are doing everything they can to move this noncontroversial bill forward. He expressed his hope that the Department is doing everything it can to obtain the extension. Mr. Kohn confirmed that while the Department cannot take a formal position, they are doing everything they can to support the extension request. No other comments or questions on the status of the request for extension of authority were raised.

REVIEW OF NEGOTIATION TOPICS AND AGENDA SETTING

The next agenda item was the identification and ranking of initial topics of discussion for the Committee's upcoming in-person plenary session scheduled for January. On November 16, 2022, the Tribal team submitted a document to the Federal team titled "Tribal Committee Members' Proposed Recommendation for the Part 1000 Subparts to Commence Negotiated Rulemaking." This document contains a list of subparts of 25 CFR Part 1000 Title IV regulations that the Tribal Committee members propose the Committee first begin discussing. On December 14, 2022, the Tribal team shared with the Federal team a redlined draft of each of these subparts.

NOTE: The Tribal draft documents were submitted in pdf format.

W. Ron Allen explained that the Tribal Committee members propose beginning the negotiations with these regulatory topics because they consider these subparts to be the least controversial and therefore the least difficult topics upon which to reach a Committee consensus. He then explained that the Tribal Committee members are working on identifying the second and third groups of topics to discuss, which would be what they consider to be the intermediate and most difficult items to negotiate.

Matt Kallappa expressed that the Federal members agree that some of the identified issues should be less controversial and that they would like to set up some subcommittees to work on some of these issues. He explained that it is his understanding that there can be no more than two subcommittees working at the same time because either the DFO or her alternate must attend each subcommittee meeting. DFO Hanvey clarified that there can be more than two subcommittees established by the Committee, but that only two subcommittees can meet at the exact same time since either she or her alternate must attend all subcommittee meetings.

The Committee next discussed several alternatives for setting up subcommittees: 1) creating multiple subcommittees to simultaneously start working on the "low hanging fruit", non-BIA, construction, trust, and reports and not leave the more contentious topics at the end of the process; 2) creating one subcommittee to work on the Part 1000 Subparts and dividing these Subparts among work groups; or 3) dividing the Part 1000 Subparts between two subcommittees.

The Federal members additionally proposed grouping related Part 1000 Subparts together so that they are addressed by the same subcommittee or working group. Mr. Kallappa shared a document on his screen with the group showing the following proposed groupings:

- 1. Subpart B (Selection of Tribes for Participation in Tribal Self-Governance), and
- 2. Subpart S (Conflicts of Interest);
- 3. Subpart E (Annual Funding Agreements for BIA Programs), and
- 4. Subpart G (Negotiation Process for Compacts and AFAs, including Final Offer*);
- 5. Subpart J (Waiver of Regulations), and
- 6. Subpart L (Federal Tort Claims);
- 7. Subpart M (Reassumption), and
- 8. Subpart N (Retrocession).

* Subpart G may be addressed in Subpart R (Appeals). Currently, Part 1000.179(c), in part, refers FA disagreements to Subpart R – Appeals.

Mr. Kallappa explained that the Federal members are proposing grouping item numbers 3 and 4 together. They are also recommending that Subpart G be addressed in conjunction with Subpart R (Appeals) because current Part 1000.179(c), in part, refers AFA disagreements to Subpart R. Mr. Kallappa noted that Subpart R is not one of the topics identified by the Tribal Caucus to be included in the first round of discussions. In addition, the Federal members propose grouping item numbers 7 and 8 together to be addressed by the same subcommittee or working group.

After some discussion of these groupings, it was determined that the Tribal members and Federal members should have an opportunity to caucus and fully consider and discuss the multiple options presented. Accordingly, a recess was called at 2:10 p.m. ET, and the Federal and Tribal members sent to different breakout rooms for caucus.

INSTITUTION OF SUBCOMMITTEE TO ADDRESS PART 1000 SUBPARTS

DFO Hanvey reconvened the plenary session at 2:42 p.m. ET.

Ron Allen reported that the Tribal caucus would like to propose establishing a subcommittee to address the eight Part 1000 Subparts identified, with one work group to address the items identified by Mr. Kallappa as numbers 1 through 4 and another work group to address the items identified as numbers 5 through 8. The Tribal members would like the work group members to be quickly identified so that the groups can meet between now and the week before the January plenary session to work through these subparts and attempt to come up with a proposal to be introduced for full Committee recommendation at the January plenary session. He further reported that the Tribal caucus recommends convening a second subcommittee after the January plenary session to start working on the next set of identified issues.

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Self-Governance PROGRESS Act Negotiated Rulemaking Committee Meeting #4 Minutes December 16, 2022—Virtual via ZoomGov In response, Mr. Kallappa stated that the Federal members support the approach of having one subcommittee made up of two work groups. The Federal members anticipate that they will have subject matter experts from the Bureau of Indian Affairs (BIA) and Bureau of Trust Funds Administration (BTFA) serve on the working group to provide expertise to the subcommittee. He then asked DFO Hanvey if there are any restrictions or sideboards the Committee should be aware of when forming the subcommittee and working groups.

DFO Hanvey explained that the full Committee will need to reach consensus on instituting a subcommittee by name and task before the subcommittee can meet outside the full Committee. If the Committee agrees to authorize individuals the Tribal members and Federal members identify to serve on the subcommittee, the individual members of the subcommittee and work groups can be later named. DFO Hanvey recommended that there be a lead named for each work group who will be responsible for scheduling work group meetings. The DFO does not have to attend work group meetings but either the DFO or her alternate must be present for subcommittee meetings.

Upon the suggestion of FMCS, the group decided to open the session to public comment followed by another short caucus session so that the Federal and Tribal members can discuss who they might want to name to the subcommittee and discuss possible dates for scheduling subcommittee meetings.

PUBLIC COMMENT #1

Beginning at 3:00 p.m. ET, members of the public were given an opportunity to comment via a Zoom link or by calling in by telephone. No members of the public logged into the Zoom meeting or called in for comment.

At 3:04 p.m. ET DFO Hanvey and Ron Allen concurred that the Committee should head into caucus sessions. Accordingly, a recess was called, and the Federal and Tribal members sent to different breakout rooms for caucus.

SUBCOMMITTEE NAME, COMPOSITION, AND FUTURE MEETING DATES

DFO Hanvey reconvened the plenary session at 4:29 p.m. ET. Upon reconvening, the Federal and Tribal teams were asked to report out on the issues of subcommittee composition, the name of the subcommittee, and dates of upcoming subcommittee meetings.

- 1. <u>Subcommittee Composition:</u>
- Ron Allen reported that the Tribal caucus determined that Karen Fierro will be the lead for the work group addressing item numbers1 through 4 and Melanie Fourkiller will be the lead for the work group addressing item numbers 5 through 8. Melanie Fourkiller reported that the subcommittee will be made up of the following members, alternates,

and technical representatives: Karen Fierro, Brian Upton, Phil Baker-Shenk, Jennifer McLaughlin, Geoff Strommer, Stephen Osborne, Matt Jaffe, Tanner Amdur-Clark, C. Juliet Pittman, Russell (Buster) Attebery, Gerry Hope, Melanie Fourkiller, W. Ron Allen, Will Micklin, Melanie Benjamin, Michael Dolson, Candice Skenandore, and Jennifer Webster. The working group assignments will be determined later.

• Matt Kallappa reported that the Federal team came up with a partial list of subcommittee members but indicated the team wants to reserve a couple of spots on the subcommittee until they have an opportunity to talk to some individuals from BIA, BTFA, and other technical experts and confirm their availability to participate. DFO Hanvey reported that Sharee Freeman and Jodi Schwarz will be the Federal work group leads. She reported that the following subcommittee members have been identified so far: Rose Petoskey, Vickie Hanvey, Matt Kallappa, Kelly Titensor, Scott Aikin, and Gordon Smith. The other subcommittee members will be sent to the Tribal group as soon as they are confirmed.

NOTE: The Federal and Tribal members exchanged subcommittee lists following the holidays.

Members of the Committee had the following questions:

- Sandra Sampson: Has the Federal team determined who from their subcommittee members would serve on each work group? Matt Kallappa responded that the Federal team can't determine the work group members until they know who from the agencies will be serving on the subcommittee and what expertise they bring to the group.
- Melanie Fourkiller: When can we expect the Federal team to review the Tribal team's redlined drafts of the Part 1000 Subparts and prepare a response for consideration by the work groups? Matt Kallappa responded that he is not sure the Federal team would be able to review the drafts in advance of the first scheduled subcommittee meeting at the beginning of January given the upcoming holidays.

2) Subcommittee name:

With input from the Tribal team, DFO Hanvey suggested naming the newly identified subcommittee the "Drafting Phase 1 Subcommittee" with the task of drafting the eight subparts identified by the Tribal Committee members.

- 1. Subpart B (Selection of Tribes for Participation in Tribal Self-Governance)
- 2. Subpart E (Annual Funding Agreements for BIA Programs)
- 3. Subpart G (Negotiation Process for Compacts and AFAs, including Final Offer)
- 4. Subpart J (Waiver of Regulations)
- 5. Subpart M (Reassumption)
- 6. Subpart N (Retrocession)
- 7. Subpart S (Conflicts of Interest)
- 8. Subpart L (Federal Tort Claims)

Consensus was tested by FMCS. With no Committee members objecting, the "Drafting Phase 1 Subcommittee" was formally established.

3) Subcommittee meeting dates:

FMCS requested that the Drafting Phase 1 Subcommittee reserve January 11, 17, and 18, 2023, from 1:00 p.m. to 5:00 p.m. ET for subcommittee meetings, with meeting invites to go out once the members of the Subcommittee are finalized.

4) *Future subcommittees*:

• Matt Kallappa asked the Tribal team if they had considered which of the subparts in the existing regulations might be categorized as either "intermediate" issues or "more difficult" issues to be addressed by future subcommittees? Ron Allen responded that the Tribal team hopes to identify existing subparts as well as some proposed regulations that fall within intermediate and complex categories by the Committee's January session and would like this to be an agenda item for the January plenary session. His hope is that the first eight topics identified to be addressed by the first subcommittee to start tackling more difficult items.

CONFIRMING LOGISTICS FOR JANUARY IN-PERSON PLENARY

The Committee chose to skip ahead on the agenda to discuss the logistics of scheduling the Committee's in-person January plenary session.

1) Travel

DFO Hanvey stated that ADFO Regina Gilbert was taking the lead on travel and deferred to her for a report on travel. Ms. Gilbert informed the Committee members that she has a travel form that she will be sending to all Committee members by email to review. She explained that because the form contains some sensitive information, she will be sending a link to a Teams channel where the form should be filled out to ensure that information is kept confidential and not sent back over email. Once the form is completed in Teams, the information will be used to create a travel profile for each Committee member under the Federal system. Once a travel profile is set up, Ms. Gilbert will reach out to the Committee member to begin to schedule the travel. Ms. Gilbert reminded the Committee members to provide the same name on the form as appears on their driver's license because that is the identification that will be used going through TSA. She also reminded the members that if DOI makes travel arrangements for you, you need to let DOI know of any cancellation in advance of the travel dates. DOI will need receipts for all ground transportation, airport parking, baggage fees (for one bag only), and hotel receipt. Ms. Gilbert will a put deadline date in email. She will also send link to travel guidelines.

a) <u>Air Fare</u>: Ms. Gilbert reminded the Committee members that all air fare will be through Government contract carriers and that they are required to book their flights with the airline that is indicated as the contract carrier for their localities. DOI will try to accommodate the time and of day of the flight and whether they want aisle or window seats. Ms. Gilbert will be sending out travel guidelines that will have a phone number to call directly to reach the travel agency that will assist with flight scheduling. For baggage, the Government will allow one checked bag up to the weight limit. Any seat upgrades are not reimbursable by the Government. After the flights are booked, Committee members can work with the airline to add their rewards numbers for the flight or TSA pre-check numbers, etc.

b. <u>Lodging</u>: Ms. Gilbert informed the Committee members that she is looking to book a hotel that is within walking distance to the Main Interior building. She will work with the hotel to get a tax exemption so they will be charged only the hotel rate. Lodging will be paid directly by DOI. However, Committee members will need to provide their own credit card to the hotel to cover all incidentals and personal charges to the room. Members will be able to request whether they want one queen bed, two queen beds, or a king bed.

c. <u>Transportation/Parking</u>: Ms. Gilbert reminded the Committee members that the Government cannot authorize the rental of vehicles but will give members an allowance for transportation by taxi, Uber, or Lyft. Members will be reimbursed for airport parking or a rideshare or taxi to and from the airport.

d. <u>Meals</u>: Committee members' meals will be mostly out of pocket, but Committee members will be provided a per diem based on the locality.

DFO Hanvey reminded everyone that as of now, travel is only covered for primary Committee members. They are still working on authorizing travel for delegates and alternates. However, they are asking that all Committee members fill out the forms that Ms. Gilbert is sending out in case someone needs to travel in the place of a primary and in anticipation of DOI having the ability to pay for all Committee members. They are requesting that all Committee members fill out the travel forms expeditiously because they need to make reservations at least a couple of weeks before the travel deadline. DFO Hanvey also noted that they are planning to have a hybrid meeting so that if someone can't travel or gets ill there is still a hybrid link to join the meeting virtually. They also have a chart with the meeting rooms they have reserved and will provide that and the location of the meeting rooms and the best building entrance to use to get to the meeting rooms.

DATES FOR FUTURE COMMITTEE PLENARY SESSIONS

DFO Hanvey informed the Committee that she needs to start looking at scheduling Committee plenary session dates for April, May, and June, and that FMCS will be sending out a doodle poll for dates after March. The Committee also needs to identify specific meeting dates for February so DFO Hanvey can start working on sending out a Federal Register notification, which requires

50 days advanced notice. She clarified that a Federal Register notice is not required for subcommittee meetings. There is an outstanding question of whether the proposed dates of February 27 through March 2 would be reserved only for the subcommittee to meet or whether the Committee would meet during that time.

Ron Allen expressed that his preference is to schedule subcommittee meetings for February 28 and March 1 for subcommittee workdays, and schedule a plenary session for the Committee on March 2. Melanie Fourkiller agreed. Ron Allen also expressed a preference for structuring the March meetings in the same way, with two days for working group meetings and one day for a plenary session. DFO Hanvey agreed that even if only a half-day is needed for the plenary session, it would be reasonable to schedule a full day in the Federal Register so that the Committee has more time to meet if they need it Ron Allen proposed the Committee meet between 9:00 a.m. to 4:00 p.m. ET.

DFO Hanvey reminded the Committee that Ms. Gilbert had submitted a proposed schedule for the Committee to review under which all Committee work would be completed in June. Ms. Gilbert explained that under this option, the Committee would meet through June and the proposed rule would be published in August or September. A second and less preferred option anticipates that more time will be needed for the Committee to meet, in which event a proposed rule would go out in November. She explained that the proposed schedule is a fluid document that can be updated as the Committee moves forward.

Ms. Gilbert explained that the South penthouse room in the Main Interior building, which they'd like to use for in-person Committee meetings, is not available the week of April 24th. Accordingly, FMCS will be sending out a doodle poll to identify dates for a plenary session in April as well as May and June.

With DFO Hanvey's approval, FMCS asked the Committee whether there are any objections to scheduling an in-person (with virtual option) meeting from February 27, 2023, through March 2, 2023, with subcommittee meetings to be scheduled on Monday, Tuesday and Wednesday and a plenary session to be held on Thursday, March 2, 2023. No objections having been raised, it was deemed that a consensus has been reached and the proposed schedule for February's Committee meeting was approved.

Matt Kallappa asked whether one Federal Register Notice could be sent scheduling the plenary session for March 2, 2023, and March 30, 2023. DFO Hanvey expressed that if the Committee wants to move forward with scheduling meetings for the last week of March, she could combine the February and March meetings into the same Federal Register Notice. FMCS asked if there were any objections to this proposal. No objections having been raised, it was determined that a consensus was reached to have DFO Hanvey schedule a plenary session for March 2 and March 30, 2023, in the same Federal Register Notice, with the intent that the subcommittee or work groups will meet on the previous Monday through Wednesday of those weeks with Thursday set aside for a full Committee meeting.

PUBLIC COMMENT #2

Before concluding the Committee meeting, members of the public were again given an opportunity to comment via a Zoom link or telephone number. The public comment session was closed after no members of the public logged into the Zoom meeting or called in for comment.

ADJOURNMENT

The meeting was adjourned by DFO Hanvey at 5:26 p.m. ET.

CERTIFICATION

I hereby certify that, to the best of my knowledge, the foregoing minutes are accurate and complete.

ruman 2/9/2023

Sharee Freeman, Director Office of Self-Governance, Assistant Secretary – Indian Affairs. Chair, Self-Governance PROGRESS Act Negotiated Rulemaking Committee

These minutes will be formally considered by the Committee at its next meeting, and any corrections or notations will be incorporated in the minutes of that meeting.

Attachments Appendix A—Attendees

Attachments (to be posted to the website (https://www.bia.gov/service/progress-act)

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Self-Governance PROGRESS Act Negotiated Rulemaking Committee Meeting #4 Minutes December 16, 2022—Virtual via ZoomGov

Appendix A—Attendees

		TRIBAL REPRESENTATIVES
Present	PRIMARY Tribal Representatives	
Pre	Name	Affiliation
1	W. Ron Allen	Chairman/CEO
		Jamestown S'Klallan Tribe Chief Executive
	Melanie Benjamin	Mille Lacs Band of Ojbwe
	Dishand Dataman	President
\checkmark	Richard Peterson	Central Council Tlingit and Haida Indian Tribes of Alaska
1	Michael Dolson	Councilman
-		The Confederated Salish and Kootenai Tribes of the Flathead Nation Director of Self-Governance
×	Melanie Fourkiller	Choctaw Nation of Oklahoma
1	Russel (Buster) Attebery	Chairman
•	Russel (Busicely Attendery	Karuk Tribe
\checkmark	Karen Fierro	Self-Governance Director
	ALTERNATE Tribal Representatives	Ak-Chin Indian Community
1		Board Treasurer
v	Sandra Sampson	Confederated Tribes of the Umatilla Indian Reservation
1	Jennifer Webster	Councilwoman
		Oneida Nation Transportation Director, Former Tribal Leader
\checkmark	Gerry Hope	Sitka Tribe of Alaska
	Lades LaDdawa	Councilwoman
	Jody LaMere	Chippewa Cree Tribe of the Rocky Boy's Reservation
	Lana Butler	Secretary
		Sac and Fox Nation Second Vice President
\checkmark	Will Micklin	Central Council Tlingit and Haida Indian Tribes of Alaska
1	Annette Bryan	Council Member
•		Puvallup Tribes of Indians
+		FEDERAL REPRESENTATIVES
sent	PRIMARY Federal Representatives	FEDERAL REPRESENTATIVES
Present	PRIMARY Federal Representatives Name	FEDERAL REPRESENTATIVES Affiliation
Present	Name	
Present		Affiliation Director Office of Self-Governance, AS-IA
Present	Name	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor
Present	Name Sharee Feeman Jody H. Schwarz	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor
Present	Name Sharee Feeman	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation
Present	Name Sharee Feeman Jody H. Schwarz Kelly Titensor	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Division Chief
Present	Name Sharee Feeman Jody H. Schwarz	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Division Chief National Conservation Lands, Bureau of Land and Minerals Management.
 Present 	Name Sharee Feeman Jody H. Schwarz Kelly Titensor	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Division Chief National Conservation Lands, Bureau of Land and Minerals Management. National Native American Programs Coordinator
Present	Name Sharee Feeman Jody H. Schwarz Kelly Titensor Byron Loosle Scott Aikin	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Division Chief National Conservation Lands, Bureau of Land and Minerals Management.
Present	Name Sharee Feeman Jody H. Schwarz Kelly Titensor Byron Loosle Scott Aikin Rose Petoskey	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Division Chief National Conservation Lands, Bureau of Land and Minerals Management. National Native American Programs Coordinator U.S. Fish and Wildlife Service Head Quarters.
Present	Name Sharee Feeman Jody H. Schwarz Kelly Titensor Byron Loosle Scott Aikin	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Division Chief National Conservation Lands, Bureau of Land and Minerals Management. National Native American Programs Coordinator U.S. Fish and Wildlife Service Head Quarters. Senior Counselor to AS-IA Office of the Assistant Secretary—Indian Affairs.
A A A A A A A A A A A A A A A A A A	Name Sharee Feeman Jody H. Schwarz Kelly Titensor Byron Loosle Scott Aikin Rose Petoskey	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Division Chief National Conservation Lands, Bureau of Land and Minerals Management. National Native American Programs Coordinator U.S. Fish and Wildlife Service Head Quarters. Senior Counselor to AS-IA Office of the Assistant Secretary—Indian Affairs. Northwest Field Office Manager
Image: Second se	Name Sharee Feeman Jody H. Schwarz Kelly Titensor Byron Loosle Scott Aikin Rose Petoskey ALTERNATE Federal Representatives Matt Kallappa	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Division Chief National Conservation Lands, Bureau of Land and Minerals Management. National Native American Programs Coordinator U.S. Fish and Wildlife Service Head Quarters. Senior Counselor to AS-IA Office of the Assistant Secretary—Indian Affairs. Northwest Field Office Manager Office of Self-Governance, AS-IA
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Present	Name Sharee Feeman Jody H. Schwarz Kelly Titensor Byron Loosle Scott Aikin Rose Petoskey ALTERNATE Federal Representatives Matt Kallappa Vacant	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Division Chief National Conservation Lands, Bureau of Land and Minerals Management. National Native American Programs Coordinator U.S. Fish and Wildlife Service Head Quarters. Senior Counselor to AS-IA Office of the Assistant Secretary—Indian Affairs. Northwest Field Office Manager Office of Self-Governance, AS-IA Attorney-Advisor
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Present	Name Sharee Feeman Jody H. Schwarz Kelly Titensor Byron Loosle Scott Aikin Rose Petoskey ALTERNATE Federal Representatives Matt Kallappa Vacant	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Division Chief National Conservation Lands, Bureau of Land and Minerals Management. National Native American Programs Coordinator U.S. Fish and Wildlife Service Head Quarters. Senior Counselor to AS-IA Office of the Assistant Secretary—Indian Affairs. Northwest Field Office Manager Office of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Tribal Liaison
Present	Name Sharee Feeman Jody H. Schwarz Kelly Titensor Byron Loosle Scott Aikin Rose Petoskey ALTERNATE Federal Representatives Matt Kallappa Vacant Nathalie Washington (Charles) David Johnson	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Division Chief National Conservation Lands, Bureau of Land and Minerals Management. National Native American Programs Coordinator U.S. Fish and Wildlife Service Head Quarters. Senior Counselor to AS-IA Office of the Assistant Secretary—Indian Affairs. Northwest Field Office Manager Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation
Present	Name Sharee Feeman Jody H. Schwarz Kelly Titensor Byron Loosle Scott Aikin Rose Petoskey ALTERNATE Federal Representatives Matt Kallappa Vacant Nathalie Washington	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Division Chief National Conservation Lands, Bureau of Land and Minerals Management. National Native American Programs Coordinator U.S. Fish and Wildlife Service Head Quarters. Senior Counselor to AS-IA Office of the Assistant Secretary—Indian Affairs. Northwest Field Office Manager Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Tribal Liaison Bureau of Land and Minerals Management.
V V V Present	Name Sharee Feeman Jody H. Schwarz Kelly Titensor Byron Loosle Scott Aikin Rose Petoskey ALTERNATE Federal Representatives Matt Kallappa Vacant Nathalie Washington (Charles) David Johnson	Affiliation Director Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Division Chief National Conservation Lands, Bureau of Land and Minerals Management. National Native American Programs Coordinator U.S. Fish and Wildlife Service Head Quarters. Senior Counselor to AS-IA Office of the Assistant Secretary—Indian Affairs. Northwest Field Office Manager Office of Self-Governance, AS-IA Attorney-Advisor Branch of Self-Governance and Economic Development, Office of the Solicitor Native American Affairs Advisor Bureau of Reclamation Tribal Liaison Bureau of Land and Minerals Management. Native American Affairs Liaison

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Designated Federal Officers (DFOs) Present

Vickie Hanvey, DFO Regina Gilbert, Alternate DFO

Other Federal:

Nicole Hanna, National Conservation Lands and Community Partnerships, Bureau of Land Management Tyvin Whittaker, Administrative Specialist, Office of Self-Governance Eric Rodriguez, Tribal Government Officer, Bureau of Indian Affairs Kelly Latimer, Attorney-Adviser, Office of Hearings and Appeals Michael Hershfeld, Audio Visual Team Leader, Office of Facilities and Administrative Services Omar Rivera, Office of Facilities and Administrative Services Ronald Tull, Program Analyst, Office of Facilities and Administrative Services

Federal Mediation and Conciliation Service (FMCS) Members Present:

Martin Callaghan, Commissioner Kayla Mack, Commissioner Moira Caruso, Strategy Officer

Members of the Public (21)